Received By: btradewe

2005 DRAFTING REQUEST

Bill

Received: 12/21/2004

Wanted: As time permits	Identical to LRB:		
For: Administration-Budget	By/Representing: Percy		
This file may be shown to any legislator: NO	Drafter: btradewe		
May Contact:	Addl. Drafters:		
Subject: Environment - air quality	Extra Copies:		
Submit via email: NO Pre Topic:			
DOA:Percy, BB0335 -			
Topic:			
Changes to air management fees			
Instructions:			
See Attached			

Drafting History:

Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/? /P1	btradewe 01/05/2005	csicilia 01/06/2005	rschluet 01/06/200	5	lnorthro 01/06/2005		State
/1	btradewe 01/11/2005	csicilia 01/11/2005	rschluet 01/11/200	5	mbarman 01/11/2005		State
/2	btradewe 01/26/2005	wjackson 01/26/2005	jfrantze 01/26/200	5	lnorthro 01/26/2005		

FE Sent For:

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FE Sent	For:	۱۹۶۰ ل		(END>	2			

Barman, Mike

From:

Grant, Peter

Sent:

Tuesday, January 11, 2005 1:07 PM

To:

Hogan, Rebecca Barman, Mike

Cc: Subject:

RE: Submitted: LRB 05-1593/1 Topic: Carrying forward a school district's unused

revenue limit authority?body=

Sorry about that. Our program assistants are aware of the problem and are correcting it.

----Original Message----

From:

Hogan, Rebecca

Sent:

Tuesday, January 11, 2005 9:36 AM

To:

Grant, Peter

Subject:

Submitted: LRB 05-1593/1 Topic: Carrying forward a school district's unused revenue limit authority?body=

Peter, I reviewed the draft that was sent to us. I think there was a mistake. This draft we received relates to entry on private property by dogs used to bear hunt. I hope I requested the carry forward bill that Debi Towns introduced. The headline was correct but the draft was not.

Rebecca Hogan Office of Senator Luther Olsen 608-266-0751

2005 DRAFTING REQUEST

Bill

Received By: btradewe Received: 12/21/2004

Identical to LRB: Wanted: As time permits

For: Administration-Budget By/Representing: Percy

This file may be shown to any legislator: NO Drafter: btradewe

Addl. Drafters: May Contact:

Subject: **Environment - air quality** Extra Copies:

Submit via email: NO

Pre Topic:

DOA:.....Percy, BB0335 -

Topic:

Changes to air management fees

Instructions:

See Attached

Drafting History:

Vers. **Drafted** Reviewed **Typed Proofed Submitted Jacketed** Required

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/P1 btradewe csicilia

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rschluet 01/06/2005

lnorthro 01/06/2005

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2005 DRAFTING REQUEST

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For: Administration-Budget

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Environment - air quality

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DOA:.....Percy, BB0335 -

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See Attached

Drafting History:

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Jacketed

Required

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btradewe

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Proofed

FE Sent For:

2005-07 Budget Bill Statutory Language Drafting Request

• Topic: DNR Air Management Permit Fees

Tracking Code: BB 0335

SBO team: Environmental and Commercial Resources

SBO analyst: Doug PercyPhone: 266-1039

• Email: doug.percy@doa.state.wi.us

• Agency acronym: DNR

Agency number: 370

Date: December 21, 2004

To: Steve Miller, Chief

Legislative Reference Bureau (LRB)

6-1039

From: Doug Percy, Executive Budget and Policy Analyst

State Budget Office

Subject: DNR Air Management Statutory Language Request

Create new permits for the air management program. Attached are the suggested changes that were received from DNR.

<u>Issue</u>	<u>Status</u>	<u>Analyst</u>	<u>Priority</u>
Air permits	Needs drafting	Doug	High

. Changes to Permitting:

With the creation of registration and general permits, and possibly other alternative regulatory tools in the future, we would change the way we currently assess fees to non-Title V sources.

- a. If a minor source has a facility-wide registration or general permit (or other regulatory tool in the future), they would pay an annual permit fee not to exceed \$2,000 per year. The amount of the fee may vary from permit type but will not exceed the maximum.
- b. If a minor source is required to report emission fees but emit less than 10 tons per year, they would be eligible for an exemption. The annual fee for exemptions would not exceed \$400 per year.
- c. If a minor source maintains a "traditional" permit, they would pay an annual permit fee not to exceed \$4,000 per year.
- d. Minor sources would be assessed the above fees **instead of** the annual emission fee and new source permitting fees (if changes are within the boundaries of their permit).
- e. Registration and general permits would allow sources more flexibility to make changes.

Financial Impact to Industry:

- 1. Annual Emission Fee:
 - a. Title V sources would continue to pay the annual emission fee of \$35.71 per ton. The DNR will not be requesting an annual escalator.
 - b. Non-Title V sources would not pay the annual emission fee but an annual permit fee instead.

Statutory adjustment necessary for funding of non-Title V source programs using facility fees and fees for sources regulated under other regulatory tools:

285.01(X) "Entire facility" means any stationary source, or any group of stationary sources, that is located on one or more contiguous or adjacent properties and is under common control of the same person or persons under common control.

285.01(X) "Part 70 source" means a stationary source that is required to obtain an operation permit under the federal clean air act. The department shall promulgate rules to further define which sources are part 70 sources under the federal clean air act.

285.01(Y) "Non-Part 70 source" means a stationary source required to obtain an operation permit that is not a Part 70 source.

285.69(1) RULE MAKING. The department may promulgate rules for the payment and collection of reasonable fees for all of the following (this is current statutory sub.(1)(intro.):

Amend 285.69(1)(c) Request for exemption. Reviewing and acting upon any request for an exemption from the requirement to obtain an air pollution control permit.

Create 285.69(1)(d) The department shall promulgate rules for the payment and collection of fees by the owner or operator of a stationary source that is exempt from the requirement to obtain an operation permit under s. 285.62, and rules promulgated thereunder, and that had actual emissions of a regulated pollutant in excess of 3 tons per year in the preceding year, not to exceed \$400 per year.

Create (1)(e) Request for waiver of construction permit requirements. Reviewing and acting upon any request for a waiver of construction permit requirements under s. 285.60(5m), not to exceed \$400 per request. [Note: The fees collected under 285.69(1)(e) should be credited to the Air management – permit review and enforcement (new source) appropriation under s. 20.370 (2) (ci).

Amend 285.69(2) FEES FOR PERSONS REQUIRED TO HAVE OPERATION PART 70 PERMITS. (a) The department shall promulgate rules for the payment and collection of fees by the owner or operator of a stationary Part 70 source for which an operation permit is required. The rules shall provide all of the following:

Create 285.69(2)(a)12. That the department may not charge a fee under this subsection to an owner or operator of a stationary source required to pay fees under sub. (2m).

Create 285.69(2m)(a), (b), (c) and (d)

(2m)(a) Registration operation permits. The department shall promulgate rules for the payment and collection of fees by the owner or operator of a stationary source where the entire facility was regulated by a registration operation permit under s. 285.60(2g) in the preceding year, not to exceed \$2,000 per year.

- (b) General operation permits. The department shall promulgate rules for the payment and collection of fees by the owner or operator of a non-Part 70 stationary source where the entire facility was regulated by a general operation permit under s. 285.60(3), in the preceding year, not to exceed \$2,000 per year.
- (c) Operation permits for non-Part 70 sources. The department shall promulgate rules for the payment and collection of fees by the owner or operator of a non-Part 70 source regulated under an individual operation permit in the previous year, not to exceed \$4,000 per year.



(d) Permit Streamlining Programs. The department shall promulgate rules for the payment and collection of fees by the owner or operator of a stationary source that was regulated by any innovative permit streamlining tool developed under s. 285.60(10) or any other law in the preceding year.

Create s. 285.69(8) (or should it be nonstatutory provision?):

Notwithstanding the requirements in s. 285.69(1)(c) and (d) and (2m) to promulgate rules, prior to the promulgation of the rules, the department may require payment of the maximum fees specified in s. 285.69(1)(c) and (d) and (2m) for the activities authorized in those subsections.

Create 285.69 (2m)(e) The fees collected under s. 285.69 (2m) shall be credited to the appropriation under s. 20.370 (2) (xx) for the following:

- (a) The costs of reviewing and acting on applications for operation permits; implementing and enforcing operation permits except for court costs or other costs associated with an enforcement action; monitoring emissions and ambient air quality preparing rules and materials to assist persons who are subject to the operation permit program; ambient air quality modeling; preparing and maintaining emission inventories; and any other direct and indirect costs of the operation permit program.
- (b) Costs of any other activities related to stationary sources of air contaminants.

Create 20.370 (2) (xx) Air management – non-Part 70 stationary sources. All moneys received from fees collected under s. 285.69(1)(d) and 285.69(2m)(e) shall be credited to this appropriation. In addition, all monies received under s. 285.69 (2)(c) not appropriated under 20.370 (2) (bg) may be credited to this appropriation.

WE COULD CLEAN UP REST OF THIS SECTION 285.69(2): REPEAL (2)(a) 1-4 (KEEP (2)(a)(intro.))

AMEND 5.,

REPEAL 6.,

KEEP 7.-11.

REPEAL (b)



State of Misconsin 2005 - 2006 LEGISLATURE

Wanted 2/6-Thurs

LRB-1360/P1
RCT::...:...

DOA:.....Percy, BB0335 - Changes to air management fees

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

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Not GEN

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.370 (2) (bg) of the statutes is amended to read:

20.370 (2) (bg) Air management — stationary sources. The amounts in the schedule for purposes related to stationary sources of air contaminants for which an operation permit is required under the federal clean air act as specified in s. 285.69 (2) (c) and to transfer the amounts appropriated under s. 20.143 (1) (kc) to the appropriation account under s. 20.143 (1) (kc). All moneys received from fees imposed under s. 285.69 (2) (a) and (e), except moneys appropriated under subs. (3) (bg), (8)

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SECTION 1

1 (mg) and (9) (mh), and all moneys received from fees imposed under s. 285.69 (7) shall 2 be credited to this appropriation.

History: 1971 c. 40, 95; 1971 c. 125 ss. 101 to 121, 522 (1); 1971 c. 211, 215, 277, 330, 336; 1973 c. 12 s. 37; 1973 c. 90, 100; 1973 c. 243 s. 82; 1973 c. 296, 298, 301, 318, 333, 336; 1975 c. 8, 39, 51, 91, 198; 1975 c. 224 ss. 7d, 7f, 7m, 17 to 19p; 1977 c. 29 ss. 181 to 234, 1657 (34); 1977 c. 274, 370, 374, 376, 377; 1977 c. 418 ss. 95 to 110, 929 (37); 1977 c. 421, 432; 1977 c. 447 ss. 42 to 44, 210; 1979 c. 34 ss. 199 to 322, 2102 (39) (a); 1979 c. 221; 1979 c. 361 s. 113; 1981 c. 1, 20, 86, 95, 131, 294, 330; 1981 c. 374 ss. 6, 7, 148, 150; 1983 a. 27 ss. 216m to 269, 2202 (23); 1983 a. 75, 181, 243, 397; 1983 a. 410 ss. 5m to 11, 2202 (38); 1983 a. 416 ss. 1, 19; 1983 a. 426; 1985 a. 16, 22; 1985 a. 29 ss. 282d to 356, 3202 (26) (a), (39) (a), (c), (dm), (i); 1985 a. 46, 60, 65, 120, 202, 296; 1987 a. 27, 98, 110, 290, 295, 298, 305; 1987 a. 312 s. 17; 1987 a. 384, 397, 399, 403, 418; 1989 a. 31, 128, 284, 288, 326; 1989 a. 335 ss. 22m to 30g, 89; 1989 a. 336, 350, 359, 366; 1991 a. 32; 1991 a. 39 ss. 326b to 394, 594c; 1991 a. 254, 269, 300, 309, 315; 1993 a. 16, 75, 166, 213, 343, 349, 415, 421, 453, 464; 1993 a. 445 ss. 18, 271; 1995 a. 27, 201, 225, 227, 296, 378, 459; 1997 a. 27, 35; 1997 a. 237 ss. 33 to 38d, 727g; 1997 a. 248; 1999 a. 9, 32, 74, 92; 1999 a. 150 s. 672; 1999 a. 185, 2001 a. 16, 56, 92, 108, 109; 2003 a. 33, 228, 251, 310, 314, 321, 327.

SECTION 2. 20.370 (2) (bh) of the statutes is created to read:

20.370 (2) (bh) Air management — state permit sources. All moneys received from fees collected under s. 285.69 (1g) and (2m) for purposes related to stationary sources of air contaminants for which an operation permit is required under s. 285.60 but not under the federal clean air act as specified in s. 285.69 (2m) (6).

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 3. 285.01 (18m2) of the statutes is created to read:

285.01 (18m) "Entire facility" means all stationary sources that are under the control of one person or under the control of persons who are under common control and that are located on contiguous property.

SECTION 4. 285.69 (1) (d) of the statutes is created to read:

285.69 (1) (d) Request for waiver of construction permit requirement. Reviewing and acting upon a request for a waiver under s. 285.62 (5m) of the requirement to obtain a construction permit. The department may not require payment of a fee under this paragraph of more than \$400 per request.

SECTION 5. 285.69 (1g) of the statutes is created to read:

285.69 (1g) Annual fees for operation permit exemption. The department shall promulgate rules for the payment and collection of fees, not to exceed \$400 per year, by the owner or operator of a stationary source that is exempt from the

1	requirement to obtain an operation permit under s. 285.62 and that had actual
2	emissions of a regulated pollutant in excess of 3 tons in the preceding year.
3	SECTION 6. 285.69 (2) (title) of the statutes is amended to read:
4	285.69 (2) (title) Fees for persons required to have operation permits <u>under</u>
5	FEDERAL LAW.
6	History: 1979 c. 34, 221; 1987 a. 27; 1989 a. 56; 1991 a. 99, 269; 1993 a. 16; 1995 a. 27; 1995 a. 227 ss. 495 to 499; Stats. 1995 s. 285.69; 1997 a. 27, 35; 1999 a. 9; 2001 a. 16; 2003 a. 33. SECTION 7. 285.69 (2) (a) (intro.) of the statutes is amended to read:
7	285.69 (2) (a) (intro.) The department shall promulgate rules for the payment
8	and collection of fees by the owner or operator of a stationary source for which an
9	operation permit is required <u>under the federal clean air act</u> . The rules shall provide
10	all of the following:
11	History: 1979 c. 34, 221; 1987 a. 27; 1989 a. 56; 1991 a. 39, 269; 1993 a. 16; 1995 a. 27; 1995 a. 227 ss. 495 to 499; Stats. 1995 s. 285.69; 1997 a. 27, 35; 1999 a. 9; 2001 SECTION 8. 285.69 (2m) of the statutes is created to read:
12	285.69(2m) Fees for persons required to have operation permits under state
13	LAW. (a) Registration operation permits. The department shall promulgate rules for
14	the payment and collection of fees, not to exceed \$2,000 per year, by the owner or
(15)	operator of a stationary source for which an operation permit is required under s.
16	285.60 but not under the federal clean air act if the entire facility was covered by a
17	registration operation permit under s. 285.60 (2g) in the preceding year.
18	(b) General operation permits. The department shall promulgate rules for the
19	payment and collection of fees, not to exceed \$2,000 per year, by the owner or operator
20	of a stationary source for which an operation permit is required under s. 285.60 but
21	not under the federal clean air act if the entire facility was covered by a general
22	operation permit under s. 285.60 (3) in the preceding year.

SECTION 8

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(c) Operation permits for other sources. The department shall promulgate rules for the payment and collection of fees, not to exceed \$4,000 per year, by the owner or operator of a stationary source for which an operation permit is required under source for which an operation permit is required under source for which are operation permit is required under source for which are operation permit is required under source for which are operation permit is required under source for which are operation permit is required under sources.

, a registration operation permit under s. 285.60 (2g) or by a general operation

permit under s. 285.60 (3) in the preceding year.

- (d) Use of fees. The fees collected under this subsection and sub. (1g) shall be credited to the appropriation under s. 20.370 (2) (bh) for the following:
- 1. The costs of reviewing and acting on applications for operation permits; implementing and enforcing operation permits except for court costs or other costs associated with an enforcement action; monitoring emissions and ambient air quality; preparing rules and materials to assist persons who are subject to the operation permit program; ambient air quality modeling; preparing and maintaining emission inventories; and any other direct and indirect costs of the operation permit program.
- 2. Costs of any other activities related to stationary sources of air contaminants.

SECTION 9135. Nonstatutory provisions; natural resources.

(1) AIR MANAGEMENT FEES. Before July 1, 2008, or the date on which the rules under section 285.69 (1) (d), (1g), and (2) of the statutes, as created by this act, take effect, whichever is earlier, the department of natural resources may require payment of fees authorized under those provisions in the maximum amount authorized, notwithstanding the requirement that the fees be established by rule.

ONde

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1360/P1dn RCT:./:...

Doug Percy:

This is a preliminary draft of the proposal relating to changing air management fees.

I did not use the terms "Part 70 source" and "non-Part 70 source" because, while they make sense to those familiar with the air program, they are jargon and confusing to others (especially because the definitions would not be in the section in which the terms are used). This does not affect DNR's ability to use those terms in its rules.

The language provided by DNR specified that the fees imposed on sources for which the Clean Air Act requires permits (federal sources) "not appropriated under s. 20.370 (2) (bg)" could be credited to the new appropriation for fees from sources for which permits are required only under state law (nonfederal sources). In discussions with Lance Potter, I pointed out that s. 20.370 (2) (bg) was not changed in the proposed language and, thus, that under the proposed language the law would still require that all fees imposed on federal sources not appropriated under s. 20.370 (3) (bg), (8) (mg), or (9) (mh) be credited to s. 20.370 (2) (bg). Because the proposed language also did not narrow the purposes of s. 20.370 (2) (bg), I suggested that the moneys in s. 20.370 (2) (bg) could be used for nonfederal sources and there would be no need to "move" money from s. 20.370 (2) (bg) to another appropriation for that purpose. However, I am informed that the purposes of s. 20.370 (2) (bg) should be narrowed to only relate to federal sources.

Under chapter 20, if funds are transferred from one appropriation to another, the receiving appropriation must be a program revenue service appropriation. Thus, it is not permissible to transfer money from s. 20.370 (2) (bg) to the new s. 20.370 (2) (bh). The draft could create a new program revenue service appropriation to receive moneys transferred from s. 20.370 (2) (bg) for nonfederal sources. To use this approach, language would also be needed to describe how much money could be transferred and under what circumstances.

Another approach to making some of the federal source fee money available for uses related to nonfederal sources would be to amend s. 20.370 (2) (bg), removing the "all moneys received" so that the appropriation would no longer receive all of the fees not appropriated elsewhere. This would make s. 20.370 (2) (bg) like s. 20.370 (3) (bg). Then the new appropriation under s. 20.370 (2) (bh) would be changed to receive all of the federal source fees that exceed the amounts in the schedule under s. 20.370 (2) (bg), (3) (bg), (8) (mg), and (9) (mh) in addition to the nonfederal source fees.

The other approach that has occurred to me would be to develop language that keeps some of the money from the fees paid by federal sources from being credited to s. 20.370 (2) (bg) in the first place. Again, language would be needed to determine the amount of money that would go to the nonfederal sources. I have not heard back from DNR about the preferred approach to making some of the federal source fees available for regulating nonfederal sources, but wanted to get a preliminary version of the proposal out. This version of the draft limits the use of federal source fees to purposes related to federal sources.

I created the language for the annual fee for sources exempt from obtaining an operation permit as s. 285.69 (1g) instead of as s. 285.69 (1) (d) because the proposed language did not flow from the introduction to s. 285.69 (1) and because it made getting all of the fees into the proper appropriations easier. The fees for construction permit waivers (see proposed s. 285.69 (1) (d) in this draft) will be credited to the appropriation under s. 20.370 (2) (ci) because all moneys received from fees imposed under s. 285.69 (1) and (5), except moneys appropriated under s. 20.370 (2) (bi), are credited to that appropriation.

I did not create proposed s. 285.69 (2) (a) 12. because it did not flow from the introduction and because it seemed redundant. The amendment of the introduction to s. 285.69 (2) provides that the fees only apply to federal sources and new s. 285.69 (2m) only applies to nonfederal sources.

The proposed language would have created s. 285.69 (2m) (d), requiring DNR to promulgate rules for fees for sources "regulated by any innovative permit streamlining tool under s. 285.60 (10) or any other law in the preceding year." This language seems problematic to me. For one thing it is unclear. I understand that is probably because the language is intended to apply to "tools" that have not been created yet. More significantly, I do not see any authority under s. 285.60 (10) for DNR to come up with a different kind of permit or other new kind of regulatory tool. Any actions taken under that provision must be consistent with the rest of ch. 285 and there does not seem to be any language in ch. 285 that would allow for a kind of permit other than those for which the draft provides fee setting authority or for a type of regulatory tool other than a permit (or a permit exemption, for which fee setting authority is provided in the draft). If future legislation provides for new regulatory tools, fee setting authority should be provided in that legislation. I need to know if I am missing some existing regulatory authority which makes language like proposed s. 285.69 (2m) (d) necessary.

I placed the authority for DNR to charge the maximum fees until it promulgates rules in a nonstatutory provision to avoid cluttering up the statutes. In order to place the authority in a nonstatutory provision, though, I had to include a deadline. If there is a doubt that DNR can get the rules in place by July 1, 2008, the authority will need to go into the statutes. In that case (or in any case), you may want nonstatutory language giving DNR a deadline for submitting proposed rules for the fees.

Please let me know if you have any questions or redraft instructions.

Rebecca C. Tradewell Managing Attorney Phone: (608) 266–7290

E-mail: becky.tradewell@legis.state.wi.us

5, 285.69 (2m) just use the term "individual permit" because that, 7 is not clear from all all the statute what As drafted, s. 285.69 (2m) (c) reflects this babble guess as to bule's intent: if you have a site proposal Asonna with one or more nonfederal sources on least one of those nonfederal sources is covered by an operation permit that is not a registration permittor a general permit, the annual fee for a that site is \$4,000. If that propriet I need an explanation of what DNRO in

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1360/P1dn RCT:cjs:rs

January 6, 2005

Doug Percy:

This is a preliminary draft of the proposal relating to changing air management fees.

I did not use the terms "Part 70 source" and "non-Part 70 source" because, while they make sense to those familiar with the air program, they are jargon and confusing to others (especially because the definitions would not be in the section in which the terms are used). This does not affect DNR's ability to use those terms in its rules.

The language provided by DNR specified that the fees imposed on sources for which the Clean Air Act requires permits (federal sources) "not appropriated under s. 20.370 (2) (bg)" could be credited to the new appropriation for fees from sources for which permits are required only under state law (nonfederal sources). In discussions with Lance Potter, I pointed out that s. 20.370 (2) (bg) was not changed in the proposed language and, thus, that under the proposed language the law would still require that all fees imposed on federal sources not appropriated under s. 20.370 (3) (bg), (8) (mg), or (9) (mh) be credited to s. 20.370 (2) (bg). Because the proposed language also did not narrow the purposes of s. 20.370 (2) (bg), I suggested that the moneys in s. 20.370 (2) (bg) could be used for nonfederal sources and there would be no need to "move" money from s. 20.370 (2) (bg) to another appropriation for that purpose. However, I am informed that the purposes of s. 20.370 (2) (bg) should be narrowed to relate only to federal sources.

Under chapter 20, if funds are transferred from one appropriation to another, the receiving appropriation must be a program revenue–service appropriation. Thus, it is not permissible to transfer money from s. 20.370 (2) (bg) to the new s. 20.370 (2) (bh). The draft could create a new program revenue–service appropriation to receive moneys transferred from s. 20.370 (2) (bg) for nonfederal sources. To use this approach, language would also be needed to describe how much money could be transferred and under what circumstances.

Another approach to making some of the federal source fee money available for uses related to nonfederal sources would be to amend s. 20.370 (2) (bg), removing the "all moneys received" so that the appropriation would no longer receive all of the fees not appropriated elsewhere. This would make s. 20.370 (2) (bg) like s. 20.370 (3) (bg). Then the new appropriation under s. 20.370 (2) (bh) would be changed to receive all of the federal source fees that exceed the amounts in the schedule under s. 20.370 (2) (bg), (3) (bg), (8) (mg), and (9) (mh) in addition to the nonfederal source fees.

The other approach that has occurred to me would be to develop language that keeps some of the money from the fees paid by federal sources from being credited to s. 20.370 (2) (bg) in the first place. Again, language would be needed to determine the amount of money that would go to the nonfederal sources. I have not heard back from DNR about the preferred approach to making some of the federal source fees available for regulating nonfederal sources, but wanted to get a preliminary version of the proposal out. This version of the draft limits the use of federal source fees to purposes related to federal sources.

I also need to know whether the purposes of s. 20.370 (3) (bg), (8) (mg), and (9) (mh) need to be narrowed to relate only to federal sources.

I created the language for the annual fee for sources exempt from obtaining an operation permit as s. 285.69 (1g) instead of as s. 285.69 (1) (d) because the proposed language did not flow from the introduction to s. 285.69 (1) and because it made getting all of the fees into the proper appropriations easier. The fees for construction permit waivers (see proposed s. 285.69 (1) (d) in this draft) will be credited to the appropriation under s. 20.370 (2) (ci) because all moneys received from fees imposed under s. 285.69 (1) and (5), except moneys appropriated under s. 20.370 (2) (bi), are credited to that appropriation.

I did not create proposed s. 285.69 (2) (a) 12. because it did not flow from the introduction and because it seemed redundant. The amendment of the introduction to s. 285.69 (2) (a) provides that the fees only apply to federal sources and new s. 285.69 (2m) only applies to nonfederal sources.

I am not certain that s. 285.69 (2m) (c), as drafted, carries out DNR's intent. I did not feel that I could just use the term "individual permit" because it is not clear from the statutes what that means. As drafted, s. 285.69 (2m) (c) reflects this guess as to DNR's intent: if you have a site with one or more nonfederal sources on it and at least one of those nonfederal sources is covered by an operation permit that is not a registration permit or a general permit, the annual fee for all of the nonfederal sources on that site is \$4,000. If that is incorrect, I need an explanation on what DNR's intent really is.

The proposed language would have created s. 285.69 (2m) (d), requiring DNR to promulgate rules for fees for sources "regulated by any innovative permit streamlining tool under s. 285.60 (10) or any other law in the preceding year." This language seems problematic to me. For one thing it is unclear. I understand that is probably because the language is intended to apply to "tools" that have not been created yet. More significantly, I do not see any authority under s. 285.60 (10) for DNR to come up with a different kind of permit or other new kind of regulatory tool. Any actions taken under that provision must be consistent with the rest of ch. 285 and there does not seem to be any language in ch. 285 that would allow for a kind of permit other than those for which the draft provides fee setting authority or for a type of regulatory tool other than a permit (or a permit exemption, for which fee setting authority is provided in the draft). If future legislation provides for new regulatory tools, fee setting authority should be provided in that legislation. I need to know if I am missing some existing regulatory authority which makes language like proposed s. 285.69 (2m) (d) necessary.

I placed the authority for DNR to charge the maximum fees until it promulgates rules in a nonstatutory provision to avoid cluttering up the statutes. In order to place the authority in a nonstatutory provision, though, I had to include a deadline. If there is a doubt that DNR can get the rules in place by July 1, 2008, the authority will need to go into the statutes. In that case (or in any case), you may want nonstatutory language giving DNR a deadline for submitting proposed rules for the fees.

Please let me know if you have any questions or redraft instructions.

Rebecca C. Tradewell Managing Attorney Phone: (608) 266–7290

E-mail: becky.tradewell@legis.state.wi.us

1/10/05- Mtg. with Day Percy + Kirsten Grinde (DOA), A1 Shoa (DNR) + Pato Hendlefron (Govis office)
1. Don't amend (2) (bg) - and there's no need to more
1. Don't amend (2) (by) - and there's no need to more \$ 1200 the new appropriation
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2. Make flat fees-no rule-making required - \$300 \$300, \$1,500, \$1,500, + \$3,000
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State of Misconsin 2005 - 2006 LEGISLATURE



LRB-1360/1 RCT:cjs:rs

 $\ensuremath{\mathsf{DOA}}\xspace$ Percy, BB0335 – Changes to air management fees

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION



AN ACT/...; relating to: the budget.



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Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.370 (2) (bg) of the statutes is amended to read:

20.370 (2) (bg) Air management — stationary sources. The amounts in the schedule for purposes related to stationary sources of air contaminants for which an operation permit is required under the federal clean air act as specified in s. 285.69 (2) (c) and to transfer the amounts appropriated under s. 20.143 (1) (kc) to the appropriation account under s. 20.143 (1) (kc). All moneys received from fees imposed under s. 285.69 (2) (a) and (e), except moneys appropriated under subs. (3) (bg), (8) (mg) and (9) (mh), and all moneys received from fees imposed under s. 285.69 (7) shall be credited to this appropriation.

SECTION 2. 20.370 (2) (bh) of the statutes is created to read: 1 20.370 (2) (bh) Air management — state permit sources. All moneys received 2 from fees collected under s. 285.69 (1g) and (2m) for purposes related to stationary 3 sources of air contaminants for which an operation permit is required under s. 285.60 but not under the federal clean air act as specified in s. 285.69 (2m) (d). 5 ****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats. **Section 3.** 285.01 (17m) of the statutes is created to read: 285.01 (17m) "Entire facility" means all stationary sources that are under the control of one person or under the control of persons who are under common control 8 and that are located on contiguous properties. 9 SECTION 4,285.69 (1) of the statutes is created to read: 10 change to CS-no italics 285.69 (1) Request for waiver of construction permit requirement. 11 Anowner or operator that requests Reviewing and acting upon a request for a waiver under s. 285.60 (5m) of the 12 requirement to obtain a construction permit Apple department may not require $(13^{\circ}$ payment of a fee under this paragraph of more than \$400 per request. (14 15 **Section 5.** 285.69 (1g) of the statutes is created to read: 16285.69 (1g) Annual fees for operation permit exemption. (The department shall promulgate rules for the payment and collection of fees, not to exceed \$400 per 17 year, by the owner or operator of a stationary source that is exempt from the 18^{-} requirement to obtain an operation permit under s. 285.62 and that had actual 19 emissions of a regulated pollutant in excess of 3 tons in the preceding year. 20 **SECTION 6.** 285.69 (2) (title) of the statutes is amended to read: 21 285.69 (2) (title) Fees for persons required to have operation permits <u>under</u> 22 23 FEDERAL LAW.

-shall pay to the department a fee of \$300 per

- 1. The costs of reviewing and acting on applications for operation permits; implementing and enforcing operation permits except for court costs or other costs associated with an enforcement action; monitoring emissions and ambient air quality; preparing rules and materials to assist persons who are subject to the operation permit program; ambient air quality modeling; preparing and maintaining emission inventories; and any other direct and indirect costs of the operation permit program.
- 2. Costs of any other activities related to stationary sources of air contaminants.

Section 9135. Nonstatutory provisions; natural resources.

(1) AIR MANAGEMENT FEES. Before July 1, 2008, or before the date on which the rules under section 285.69 (1) (d), (1g), and (2m) of the statutes, as created by this act, take effect, whichever is earlier, the department of natural resources may require payment of fees authorized under those provisions in the maximum amount authorized, notwithstanding the requirement that the fees be established by rule.

(END)

2005–2006 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Analysis insert

ENVIRONMENT AIR QUALITY

Currently, the federal government has delegated to DNR the authority to administer the federal Clean Air Act in this state. The Clean Air Act requires certain stationary sources of air pollution, such as large factories, to obtain operation permits. State law requires additional stationary sources of air pollution to obtain operation permits. Under current law, DNR promulgates rules setting fees to be paid by the operator of any stationary source for which an operation permit is required. The fees are based on the amount of pollutants that a stationary source emits.

This bill sets fees to be paid by the operator of a stationary source of air pollution that is required to obtain an operation permit under state law, but not under the Clean Air Act. The fees for a stationary source covered by a simplified permit are \$1,500 per year and the fees for a stationary source covered by a traditional permit are \$3,000 per year. The bill set fees of \$300 per year for stationary sources that are exempt from the requirement to obtain an operation permit but that emit more than three tons of a regulated pollutant in a year. The bill also sets fees of \$300 to be paid by a person seeking a waiver of the requirement to obtain a permit for the construction or modification of a stationary source of air pollution. The bill does not change the provisions concerning fees for operation permits that are required under the Clean Air Act.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

Insert 2-5

SECTION 1. 20.370 (2) (ci) of the statutes is amended to read:

20.370 (2) (ci) Air management — permit review and enforcement. The amounts in the schedule for any purpose specified under s. 285.69 (1) or (5), except for purposes described in par. (bi), and for other activities to reduce air pollution, as provided in s. 285.69 (6). All moneys received from fees imposed under s. 285.69 (1), (1d), and (5), except moneys appropriated under par. (bi), shall be credited to this appropriation.

History: 1971 c. 40, 95; 1971 c. 125 ss. 101 to 121, 522 (1); 1971 c. 211, 215, 277, 330, 336; 1973 c. 12 s. 37; 1973 c. 90, 100; 1973 c. 243 s. 82; 1973 c. 298, 301, 318, 333, 336; 1975 c. 8, 39, 51, 91, 198; 1975 c. 224 ss. 7d, 7f, 7m, 17 to 19p; 1977 c. 29 ss. 181 to 234, 1657 (34); 1977 c. 274, 370, 374, 376, 377; 1977 c. 418 ss. 95 to 110, 929 (37); 1977 c. 421, 432; 1977 c. 447 ss. 42 to 44, 210; 1979 c. 34 ss. 199 to 322, 2102 (39) (a); 1979 c. 221; 1979 c. 361 s. 113; 1981 c. 1, 20, 86, 95, 131, 294, 330; 1981 c. 374 ss. 6, 7, 148, 150; 1983 a. 27 ss. 216m to 269, 2202 (23); 1983 a. 75, 181, 243, 397; 1983 a. 410 ss. 5m to 11, 2202 (38); 1983 a. 413; 1983 a. 416 ss. 1, 19; 1983 a. 426;

1985 a. 16, 22; 1985 a. 29 ss. 282d to 356, 3202 (26) (a), (39) (a), (c), (dm), (i); 1985 a. 46, 60, 65, 120, 202, 296; 1987 a. 27, 98, 110, 290, 295, 298, 305; 1987 a. 312 s. 17; 1987 a. 384, 397, 399, 403, 418; 1989 a. 31, 128, 284, 288, 326; 1989 a. 335 ss. 22m to 30g, 89; 1989 a. 336, 350, 359, 366; 1991 a. 32; 1991 a. 39 ss. 326b to 394, 594c; 1991 a. 254, 269, 300, 309, 315; 1993 a. 16, 75, 166, 213, 343, 349, 415, 421, 453, 464; 1993 a. 490 ss. 18, 271; 1995 a. 27, 201, 225, 227, 296, 378, 459; 1997 a. 27, 35; 1997 a. 237 ss. 33 to 38d, 727g; 1997 a. 248; 1999 a. 9, 32, 74, 92; 1999 a. 150 s. 672; 1999 a. 185; 2001 a. 16, 56, 92, 108, 109; 2003 a. 33, 228, 251, 310, 314, 321, 327.

Insert 4-9

Section 9435. Effective dates; natural resources.

(1) AIR MANAGEMENT FEES. The treatment of sections 20.370 (2) (bh) and (ci), 285.01 (17m), and 285.69 (1d), (1g), (2) (title) and (a) (intro.), and (2m) of the statutes takes effect on January 1, 2006.

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State of Misconsin 2005 - 2006 LEGISLATURE

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DOA:.....Percy, BB0335 - Changes to air management fees

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

Today please

NOT GEN
AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau ENVIRONMENT

AIR QUALITY

Currently, the federal government has delegated to DNR the authority to administer the federal Clean Air Act in this state. The Clean Air Act requires certain stationary sources of air pollution, such as large factories, to obtain operation permits. State law requires additional stationary sources of air pollution to obtain operation permits. Under current law, DNR promulgates rules setting fees to be paid by the operator of any stationary source for which an operation permit is required. The fees are based on the amount of pollutants that a stationary source emits.

This bill sets fees to be paid by the operator of a stationary source of air pollution that is required to obtain an operation permit under state law, but not under the Clean Air Act. The fees for a stationary source covered by a simplified permit are \$1,500 per year and the fees for a stationary source covered by a traditional permit are \$3,000 per year. The bill set fees of \$300 per year for stationary sources that are exempt from the requirement to obtain an operation permit but that emit more than three tons of a regulated pollutant in a year. The bill also sets fees of \$300 to be paid by a person seeking a waiver of the requirement to obtain a permit for the construction or modification of a stationary source of air pollution. The bill does not change the provisions concerning fees for operation permits that are required under the Clean Air Act.

LRB-1360/1 RCT:cjs:rs shall be credited to this appropriation accounts

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

move 1 **SECTION 1.** 20.370 (2) (bh) of the statutes is created to read: $\mathbf{2}$ 20.370 (2) (bh) Air management — state permit sources. All moneys received The amount in the schooling from fees collected under s. 285.69 (1g) and (2m) for purposes related to stationary 3 sources of air contaminants for which an operation permit is required under s. 285.60 4 but not under the federal clean air act as specified in s. 285.69 (2m) (d). 5 ****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats. **SECTION 2.** 20.370 (2) (ci) of the statutes is amended to read: 6 20.370 (2) (ci) Air management — permit review and enforcement. 7 amounts in the schedule for any purpose specified under s. 285.69 (1) or (5), except 8 for purposes described in par. (bi), and for other activities to reduce air pollution, as 9 10 provided in s. 285.69 (6). All moneys received from fees imposed under s. 285.69 (1), 11 (1d), and (5), except moneys appropriated under par. (bi), shall be credited to this 12 appropriation. **Section 3.** 285.01 (17m) of the statutes is created to read: 13 285.01 (17m) "Entire facility" means all stationary sources that are under the 14 15 control of one person or under the control of persons who are under common control and that are located on contiguous properties. 16 17 **Section 4.** 285.69 (1d) of the statutes is created to read: 18 285.69 (1d) Request for waiver of construction permit requirement. An 19 owner or operator that requests a waiver under s. 285.60 (5m) of the requirement to

obtain a construction permit shall pay to the department a fee of \$300.

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1	Section 5. 285.69 (1g) of the statutes is created to read:
2	285.69 (1g) Annual fees for operation permit exemption. The owner or
3	operator of a stationary source that is exempt from the requirement to obtain an
4	operation permit under s. 285.62 shall pay to the department a fee of \$300 per year
5	if the stationary source had actual emissions of a regulated pollutant in excess of 3
6	tons in the preceding year.
7	SECTION 6. 285.69 (2) (title) of the statutes is amended to read:
8	285.69 (2) (title) Fees for persons required to have operation permits under
9	FEDERAL LAW.
10	SECTION 7. 285.69 (2) (a) (intro.) of the statutes is amended to read:
11	285.69 (2) (a) (intro.) The department shall promulgate rules for the payment
12	and collection of fees by the owner or operator of a stationary source for which an
13	operation permit is required <u>under the federal clean air act</u> . The rules shall provide
14	all of the following:
15	SECTION 8. 285.69 (2m) of the statutes is created to read:
16	285.69 (2m) Fees for persons required to have operation permits under state
17	LAW. (a) Registration operation permits. The owner or operator of an entire facility
18	for which an operation permit is required under s. 285.60 but not under the federal
19	clean air act shall pay to the department a fee of \$1,500 per year if the entire facility
20	was covered by a registration operation permit under s. 285.60 (2g) in the preceding
21	year.
22	(b) General operation permits. The owner or operator of an entire facility for
23	which an operation permit is required under s. 285.60 but not under the federal clean
24	air act shall pay to the department a fee of \$1,500 per year if the entire facility was

covered by a general operation permit under s. 285.60 (3) in the preceding year.

- (c) Operation permits for other sources. The owner or operator of an entire facility for which an operation permit is required under s. 285.60 but not under the federal clean air act shall pay to the department a fee of \$3,000 per year if the entire facility was not covered by a registration operation permit under s. 285.60 (2g) or by a general operation permit under s. 285.60 (3) in the preceding year.
- (d) Use of fees. The fees collected under this subsection and sub. (1g) shall be credited to the appropriation account under s. 20.370 (2) (bh) for the following purposes as they relate to stationary sources for which an operation permit is required under s. 285.60 but not under the federal clean air act:
- 1. The costs of reviewing and acting on applications for operation permits; implementing and enforcing operation permits except for court costs or other costs associated with an enforcement action; monitoring emissions and ambient air quality; preparing rules and materials to assist persons who are subject to the operation permit program; ambient air quality modeling; preparing and maintaining emission inventories; and any other direct and indirect costs of the operation permit program.
- 2. Costs of any other activities related to stationary sources of air contaminants.

Section 9435. Effective dates; natural resources.

(1) AIR MANAGEMENT FEES. The treatment of sections 20.370 (2) (bh) and (ci), 285.01 (17m), and 285.69 (1d), (1g), (2) (title) and (a) (intro.), and (2m) of the statutes takes effect on January 1, 2006.



State of Misconsin 2005 - 2006 LEGISLATURE

LRB-1360/2 RCT:cjs&wlj:jf

DOA:.....Percy, BB0335 - Changes to air management fees

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau ENVIRONMENT

AIR QUALITY

Currently, the federal government has delegated to DNR the authority to administer the federal Clean Air Act in this state. The Clean Air Act requires certain stationary sources of air pollution, such as large factories, to obtain operation permits. State law requires additional stationary sources of air pollution to obtain operation permits. Under current law, DNR promulgates rules setting fees to be paid by the operator of any stationary source for which an operation permit is required. The fees are based on the amount of pollutants that a stationary source emits.

This bill sets fees to be paid by the operator of a stationary source of air pollution that is required to obtain an operation permit under state law, but not under the Clean Air Act. The fees for a stationary source covered by a simplified permit are \$1,500 per year and the fees for a stationary source covered by a traditional permit are \$3,000 per year. The bill set fees of \$300 per year for stationary sources that are exempt from the requirement to obtain an operation permit but that emit more than three tons of a regulated pollutant in a year. The bill also sets fees of \$300 to be paid by a person seeking a waiver of the requirement to obtain a permit for the construction or modification of a stationary source of air pollution. The bill does not change the provisions concerning fees for operation permits that are required under the Clean Air Act.

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For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.370 (2) (bh) of the statutes is created to read:

20.370 (2) (bh) Air management — state permit sources. The amounts in the schedule for purposes related to stationary sources of air contaminants for which an operation permit is required under s. 285.60 but not under the federal clean air act as specified in s. 285.69 (2m) (d). All moneys received from fees collected under s. 285.69 (1g) and (2m) shall be credited to this appropriation account.

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 2. 20.370 (2) (ci) of the statutes is amended to read:

20.370 (2) (ci) Air management — permit review and enforcement. The amounts in the schedule for any purpose specified under s. 285.69 (1) or (5), except for purposes described in par. (bi), and for other activities to reduce air pollution, as provided in s. 285.69 (6). All moneys received from fees imposed under s. 285.69 (1), (1d), and (5), except moneys appropriated under par. (bi), shall be credited to this appropriation.

SECTION 3. 285.01 (17m) of the statutes is created to read:

285.01 (17m) "Entire facility" means all stationary sources that are under the control of one person or under the control of persons who are under common control and that are located on contiguous properties.

SECTION 4. 285.69 (1d) of the statutes is created to read:

1	285.69 (1d) Request for waiver of construction permit requirement. An
2	owner or operator that requests a waiver under s. 285.60 (5m) of the requirement to
3	obtain a construction permit shall pay to the department a fee of \$300.
4	SECTION 5. 285.69 (1g) of the statutes is created to read:
5	285.69 (1g) Annual fees for operation permit exemption. The owner or
6	operator of a stationary source that is exempt from the requirement to obtain an
7	operation permit under s. 285.62 shall pay to the department a fee of \$300 per year
8	if the stationary source had actual emissions of a regulated pollutant in excess of 3
9	tons in the preceding year.
10	SECTION 6. 285.69 (2) (title) of the statutes is amended to read:
11	285.69 (2) (title) Fees for persons required to have operation permits under
12	FEDERAL LAW.
13	SECTION 7. 285.69 (2) (a) (intro.) of the statutes is amended to read:
14	285.69 (2) (a) (intro.) The department shall promulgate rules for the payment
15	and collection of fees by the owner or operator of a stationary source for which an
16	operation permit is required <u>under the federal clean air act</u> . The rules shall provide
17	all of the following:
18	SECTION 8. 285.69 (2m) of the statutes is created to read:
19	285.69 (2m) Fees for persons required to have operation permits under state
20	LAW. (a) Registration operation permits. The owner or operator of an entire facility
21	for which an operation permit is required under s. 285.60 but not under the federal
22	clean air act shall pay to the department a fee of \$1,500 per year if the entire facility
23	was covered by a registration operation permit under s. 285.60 (2g) in the preceding
24	year.

SECTION 8

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- (b) General operation permits. The owner or operator of an entire facility for which an operation permit is required under s. 285.60 but not under the federal clean air act shall pay to the department a fee of \$1,500 per year if the entire facility was covered by a general operation permit under s. 285.60 (3) in the preceding year.
- (c) Operation permits for other sources. The owner or operator of an entire facility for which an operation permit is required under s. 285.60 but not under the federal clean air act shall pay to the department a fee of \$3,000 per year if the entire facility was not covered by a registration operation permit under s. 285.60 (2g) or by a general operation permit under s. 285.60 (3) in the preceding year.
- (d) *Use of fees.* The fees collected under this subsection and sub. (1g) shall be credited to the appropriation account under s. 20.370 (2) (bh) for the following purposes as they relate to stationary sources for which an operation permit is required under s. 285.60 but not under the federal clean air act:
- 1. The costs of reviewing and acting on applications for operation permits; implementing and enforcing operation permits except for court costs or other costs associated with an enforcement action; monitoring emissions and ambient air quality; preparing rules and materials to assist persons who are subject to the operation permit program; ambient air quality modeling; preparing and maintaining emission inventories; and any other direct and indirect costs of the operation permit program.
- 2. Costs of any other activities related to stationary sources of air contaminants.

Section 9435. Effective dates; natural resources.

4	(END)
3	takes effect on January 1, 2006.
2	285.01 (17m), and 285.69 (1d), (1g), (2) (title) and (a) (intro.), and (2m) of the statutes
1	(1) AIR MANAGEMENT FEES. The treatment of sections 20.370 (2) (bh) and (ci)